Hierarchical Service Function Chaining (hSFC)  
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Abstract

Hierarchical Service Function Chaining (hSFC) is a network architecture allowing an organization to decompose a large-scale network into multiple domains of administration.

The goals of hSFC are to make a large-scale network easier to reason about, simpler to control and to support independent functional groups within large network operators.

Status of This Memo

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This Internet-Draft will expire on July 17, 2017.
1. Introduction

Service Function Chaining (SFC) is a technique for prescribing differentiated traffic forwarding policies within an SFC-enabled domain. SFC is described in detail in the SFC architecture document [RFC7665], and is not repeated here.

This document focuses on the difficult problem of implementing SFC across a large, geographically dispersed network, potentially comprised of millions of hosts and thousands of network forwarding elements, and which may involve multiple operational teams (with varying functional responsibilities). We recognize that some Service Functions (SFs) require bidirectional traffic for transport-layer sessions (e.g., NATs, firewalls). We assume that some Service Function Paths (SFPs) need to be selected on the basis of application-specific data visible to the network, with transport-layer coordinate (typically, 5-tuple) stickiness to specific SF instances.

Note: in this document, the notion of the "path" of a packet is the series of SF instances traversed by a packet. The means of delivering packets between SFs (i.e., the forwarding mechanisms enforced in the underlying network) are not relevant to the discussion.

Difficult problems are often made easier by decomposing them in a hierarchical (nested) manner. So instead of considering a single SFC Control Plane ([I-D.ietf-sfc-control-plane]) that can manage (create, withdraw, supervise, etc.) complete SFPs from one end of the network to the other, we decompose the network into smaller domains operated by as many SFC control plane components. Coordination between such components is further discussed in the document. Each sub-domain may support a subset of the network applications or a subset of the users. Decomposing a network into multiple SFC-enabled domains should permit end-to-end visibility of SFs and SFPs. Also, decomposing should be done with care to ease monitoring and troubleshooting of the network and services as a whole. The criteria for decomposition a domain into multiple SFC-enabled sub-domains are beyond the scope of this document. These criteria are deployment-specific.

An example of simplifying a network by using multiple SFC-enabled domains is further discussed in [I-D.ietf-sfc-dc-use-cases].

We assume the SFC-aware nodes use NSH [I-D.ietf-sfc-nsh] or a similar labeling mechanism. Sample examples are described in Appendix A.
The "domains" discussed in this document are assumed to be under control of a single organization, such that there is a strong trust relationship between the domains. The intention of creating multiple domains is to improve the ability to operate a network. It is outside of the scope of the document to consider domains operated by different organizations.

2. Hierarchical Service Function Chaining (hSFC)

A hierarchy has multiple levels: the top-most level encompasses the entire network domain to be managed, and lower levels encompass portions of the network. These levels are discussed in the following sub-sections.

2.1. Top Level

Considering the example depicted in Figure 1, a top-level network domain includes SFC data plane components distributed over a wide area, including:

- Classifiers (CFs),
- Service Function Forwarders (SFFs) and
- Sub-domains.

For the sake of clarity, components of the underlay network are not shown; an underlay network is assumed to provide connectivity between SFC data plane components.

Top-level SFPs carry packets from classifiers through a set of SFFs and sub-domains, with the operations within sub-domains being opaque to the higher levels.

We expect the system to include a top-level control plane having responsibility for configuring forwarding policies and traffic classification rules (see [I-D.ietf-sfc-control-plane]). The top-level Service Chaining control plane manages end-to-end service chains and associated service function paths from network edge points to sub-domains and configures top-level classifiers at a coarse level (e.g., based on source or destination host) to forward traffic along paths that will transit across appropriate sub-domains.

Figure 1 shows one possible service chain passing from edge, through two sub-domains, to network egress. The top-level control plane does not configure traffic classification rules or forwarding policies within the sub-domains.
At this network-wide level, the number of SFPs required is a linear function of the number of ways in which a packet is required to traverse different sub-domains and egress the network. Note that the various paths which may be followed within a sub-domain are not represented by distinct network-wide SFPs; specific policies at the ingress nodes of each sub-domain bind flows to sub-domain paths.

Packets are classified at the edge of the network to select the paths by which sub-domains are to be traversed. At the ingress of each sub-domain, packets are reclassified to paths directing them to the required SFs of the sub-domain. At the egress of each sub-domain, packets are returned to the top-level paths. Contrast this with an approach requiring the top-level classifier to select paths to specify all of the SFs in each sub-domain.

It should be assumed that some SFs require bidirectional symmetry of paths (see more in Section 4). Therefore the classifiers at the top level must be configured with policies ensuring outgoing packets take the reverse path of incoming packets through sub-domains.

One path is shown from edge classifier to SFF1 to Sub-domain#1 (residing in data-center1) to SFF1 to SFF2 (residing in data-center 2) to Sub-domain#2 to SFF2 to network egress.

Figure 1: Network-wide view of top level of hierarchy
2.2. Lower Levels

Each of the sub-domains in Figure 1 is an SFC-enabled domain.

Unlike the top level, data packets entering the sub-domain are already SFC-encapsulated. Figure 2 shows a sub-domain interfaced with a higher-level domain by means of an Internal Boundary Node (IBN). It is the purpose of the IBN to apply classification rules and direct the packets to the selected local SFPs terminating at an egress IBN. The egress IBN finally restores packets to the original SFC shim and hands them off to SFFs.

Each sub-domain intersects a subset of the total paths that are possible in the higher-level domain. An IBN is concerned with higher-level paths, but only those traversing its sub-domain. A top-level control element may configure the IBN as an SF (i.e., the IBN plays the SF role in the top-level domain).

Each sub-domain is likely to have a control plane that can operate independently of the top-level control plane, managing classification, forwarding paths, etc. within the level of the sub-domain, with the details being opaque to the upper-level control elements. Section 3 provides more details about the behavior of an IBN.

The sub-domain control plane configures the classification rules in the IBN, where SFC encapsulation of the top-level domain is converted to/from SFC encapsulation of the lower-level domain. The sub-domain control plane also configures the forwarding rules in the SFFs of the sub-domain.
If desired, the pattern can be applied recursively. For example, SF#1.1 in Figure 2 could be a sub-domain of the sub-domain.

3. Internal Boundary Node (IBN)

As mentioned in the previous section, a network element termed "Internal Boundary Node" (IBN) is responsible for bridging packets between higher and lower layers of SFC-enabled domains. It behaves as an SF to the higher level (Section 2.1), and looks like a classifier and end-of-chain to the lower level (Section 2.2).

To achieve the benefits of hierarchy, the IBN should be applying more granular traffic classification rules at the lower level than the traffic passed to it. This means that the number of SFPs within the lower level is greater than the number of SFPs arriving to the IBN.
The IBN is also the termination of lower-level SFPs. This is because the packets exiting lower-level SF paths must be returned to the higher-level SF paths and forwarded to the next hop in the higher-level domain.

When different metadata schemes are used at different levels, the IBN has further responsibilities: when packets enter the sub-domain, the IBN translates upper-level metadata into lower-level metadata; and when packets leave the sub-domain at the termination of lower-level SFPs, the IBN translates lower-level metadata into upper-level metadata.

Appropriately configuring IBNs is key to ensure the consistency of the overall SFC operation within a given domain that enables hSFC. Classification rules (or lack thereof) in the IBN classifier can of course impact higher levels.

3.1. IBN Path Configuration

The lower-level domain may be provisioned with valid high-level paths or may allow any high-level paths.

When packets enter the sub-domain, the Service Path Identifier (SPI) and Service Index (SI) are re-marked according to the path selected by the (sub-domain) classifier.

At the termination of an SFP in the sub-domain, packets can be restored to an original upper-level SFP by implementing one of these methods:

1. Saving SPI and SI in transport-layer flow state (Section 3.1.1).
2. Pushing SPI and SI into a metadata header (Section 3.1.2).
3. Using unique lower-level paths per upper-level path coordinates (Section 3.1.3).
4. Nesting NSH headers, encapsulating the higher-level NSH headers within the lower-level NSH headers (Section 3.1.4).
5. Saving upper-level by a flow identifier (ID) and placing an hSFC flow ID into a metadata header (Section 3.1.5).

3.1.1. Flow-Stateful IBN

An IBN can be flow-aware, returning packets to the correct higher-level SFP on the basis, for example, of the transport-layer
coordinates (typically, a 5-tuple) of packets exiting the lower-level
SFPs.

When packets are received by the IBN on a higher-level path, the
encapsulated packets are parsed for IP and transport-layer (TCP, UDP,
etc.) coordinates. State is created, indexed by some or all
transport-coordinates (source-IP, destination-IP, source-port,
destination-port and transport protocol) typically). The state
contains at least critical fields of the encapsulating SFC header;
additional information carried in the packet may also be extracted to
state creation. Note, that the some fields of a packet may be
altered by an SF of the sub-domain (e.g., source IP address).

One approach is to ensure that packets are returned back to the same
IBN at the end of the chain that classified the packet at the start
of the chain. If the packet is returned to a different egress IBN,
state must be synchronized between the IBNs.

When a packet returns to the IBN at the end of a chain, the SFC
header is removed, the packet is parsed for IP and transport-layer
coordinates, and state is retrieved from them. The state contains
the information required to forward the packet within the higher-
level service chain.

State cannot be created by packets arriving from the lower-level
chain; when state cannot be found for such packets, they must be
dropped.

This stateful approach is limited to use with SFs that retain the
transport coordinates of the packet. This approach cannot be used
with SFs that modify those coordinates (e.g., NATs) or otherwise
create packets for new coordinates other than those received (e.g.,
as an HTTP cache might do to retrieve content on behalf of the
original flow). In both cases, the fundamental problem is the
inability to forward packets when state cannot be found for the
packet transport-layer coordinates.

In the stateful approach, there are issues caused by having state,
such as how long the state should be maintained, as well as whether
the state needs to be replicated to other devices to create a highly
available network.

It is valid to consider the state to be disposable after failure,
since it can be re-created by each new packet arriving from the
higher-level domain. For example, if an IBN loses all flow state,
the state is re-created by an end-point retransmitting a TCP packet.
If an SFC domain handles multiple network regions (e.g., multiple private networks), the coordinates may be augmented with additional parameters, perhaps using some metadata to identify the network region.

In this stateful approach, it is not necessary for the sub-domain’s control plane to modify paths when higher-level paths are changed. The complexity of the higher-level domain does not cause complexity in the lower-level domain.

Since it doesn’t depend on NSH in the lower domain, this flow-stateful approach can be applied to translation methods of converting NSH to other forwarding techniques (refer to Section 6).

3.1.2. Encoding Upper-Level Paths in Metadata

An IBN can push the upper-level SPI and SI (or encoding thereof) into a metadata field of the lower-level encapsulation (e.g., placing upper-level path information into a metadata field of NSH). When packets exit the lower-level path, the upper-level SPI and SI can be restored from the metadata retrieved from the packet.

This approach requires the SFs in the path to be capable of forwarding the metadata and appropriately attaching metadata to any packets injected for a flow.

Using new metadata header may inflate packet size when variable-length metadata (type 2 from NSH [I-D.ietf-sfc-nsh]) is used.

It is conceivable that the MD-type 1 Mandatory Context Header fields of NSH [I-D.ietf-sfc-nsh] are not all relevant to the lower-level domain. In this case, one of the metadata slots of the Mandatory Context Header could be repurposed within the lower-level domain, and restored when leaving.

In this metadata approach, it is not necessary for the sub-domain’s control element to modify paths when higher-level paths are changed. The complexity of the higher-level domain does not increase complexity in the lower-level domain.

3.1.3. Using Unique Paths per Upper-Level Path

This approach assumes that paths within the sub-domain are constrained so that a SPI (of the sub-domain) unambiguously indicates the egress SPI and SI (of the upper domain). This allows the original path information to be restored at sub-domain egress from a look-up table using the sub-domain SPI.
Whenever the upper-level domain provisions a path via the lower-level domain, the lower-level domain control plane must provision corresponding paths to traverse the lower-level domain.

A down-side of this approach is that the number of paths in the lower-level domain is multiplied by the number of paths in the higher-level domain that traverse the lower-level domain. I.e., a sub-path must be created for each combination of upper SPI/SI and lower chain.

### 3.1.4. Nesting Upper-Level NSH within Lower-Level NSH

When packets arrive at an IBN in the top-level domain, the classifier in the IBN determines the path for the lower-level domain and pushes the new NSH header in front of the original NSH header.

As shown in Figure 3 the Lower-NSH header used to forward packets in the lower-level domain precedes the Upper-NSH header from the top-level domain.

```
+------------------+
| Overlay Header   |
+------------------+
| Lower-NSH Header |
+------------------+
| Upper-NSH Header |
+------------------+
| Original Packet  |
+------------------+
```

**Figure 3: Encapsulation of NSH within NSH**

The traffic with the above stack of two NSH headers is to be forwarded according to the Lower-NSH header in the lower-level SFC domain. The Upper-NSH header is preserved in the packets but not used for forwarding. At the last SFF of the chain of the lower-level domain (which resides in the IBN), the Lower-NSH header is removed from the packet, and then the packet is forwarded by the IBN to an SFF of the upper-level domain. The packet will be forwarded in the top-level domain according to the Upper-NSH header.

With such encapsulation, Upper-NSH information is carried along the extent of the lower-level chain without modification.

A benefit of this approach is that it does not require state in the IBN or configuration to encode fields in meta-data.
However, the down-side is it does require SFC-aware SFs in the lower-level domain to be able to parse multiple NSH layers. If an SFC-aware SF injects packets, it must also be able to deal with adding appropriate multiple layers of headers to injected packets.

By increasing packet overhead, nesting may lead to fragmentation or decreased MTU in some networks.

### 3.1.5. Stateful / Metadata Hybrid

The basic idea of this approach is for the IBN to save upper domain encapsulation information such that it can be retrieved by a unique identifier, termed an "hSFC Flow ID". An example is shown in Table 1.

<table>
<thead>
<tr>
<th>hSFC Flow</th>
<th>SPI</th>
<th>SI</th>
<th>Context1</th>
<th>Context2</th>
<th>Context3</th>
<th>Context4</th>
</tr>
</thead>
<tbody>
<tr>
<td>ID</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1</td>
<td>45</td>
<td>254</td>
<td>100</td>
<td>2112</td>
<td>12345</td>
<td>7</td>
</tr>
</tbody>
</table>

Table 1: Example Mapping of an hSFC Flow ID to Upper-Level Header

The ID is placed in the metadata in NSH headers of the packet in the lower domain, as shown in Figure 4. When packets exit the lower domain, the IBN uses the ID to retrieve the appropriate NSH encapsulation for returning the packet to the upper domain.

![Figure 4: Storing hSFC Flow ID in lower-level metadata](image)

Advantages of this approach include:
Does not require state based on 5-tuple, so it works with SFs that change the IP addresses or ports of a packet such as NATs.

Does not require all domains to have the same metadata scheme.

Can be used to restore any upper-domain information, not just service path.

The lower domain only requires a single item of metadata regardless of the number of items of metadata used in the upper domain. (For MD-Type 1, this leaves 3 slots for use in the lower domain.)

No special functionality is required to be supported by an SFC-aware SF, other than the usual ability to preserve metadata and to apply metadata to injected packets.

Disadvantages include those of other stateful approaches, including state timeout and replication mentioned in Section 3.1.1.

There may be a large number of unique NSH encapsulations to be stored, given that the hSFC Flow ID must represent all of the bits in the upper-level encapsulation. This might consume a lot of memory or create out-of-memory situations in which IDs cannot be created or old IDs are discarded while still in use.

### 3.2. Gluing Levels Together

The SPI or metadata included in a packet received by the IBN may be used as input to reclassification and path selection within a lower-level domain.

In some cases the meanings of the various path IDs and metadata must be coordinated between domains for the sake of proper end-to-end SFC operation.

One approach is to use well-known identifier values in metadata, maintained in a global registry.

Another approach is to use well-known labels for chain identifiers or metadata, as an indirection to the actual identifiers. The actual identifiers can be assigned by control-plane systems. For example, a sub-domain classifier could have a policy, "if pathID=classA then chain packet to path 1234"; the higher-level controller would be expected to configure the concrete higher-level pathID for classA.
3.3. Decrementing Service Index

Because the IBN acts as an SFC-aware SF to the higher-level domain, it must decrement the Service Index in the NSH headers of the higher-level path. This operation should be undertaken when the packet is first received by the IBN, before applying any of the strategies of Section 3.1, immediately prior to classification.

4. Sub-domain Classifier

Within the sub-domain (referring to Figure 2), once the IBN removes higher-level encapsulation from incoming packets, it sends the packets to the classifier, which selects the encapsulation for the packet within the sub-domain.

One of the goals of the hierarchical approach is to make it easy to have transport-flow-aware service chaining with bidirectional paths. For example, it is desired that for each TCP flow, the client-to-server packets traverse the same SF instances as the server-to-client packets, but in the opposite sequence. We call this bidirectional symmetry. If bidirectional symmetry is required, it is the responsibility of the control plane to be aware of symmetric paths and configure the classifier to chain the traffic in a symmetric manner.

Another goal of the hierarchical approach is to simplify the mechanisms of scaling in and scaling out SFs. All of the complexities of load-balancing among multiple SFs can be handled within a sub-domain, under control of the classifier, allowing the higher-level domain to be oblivious to the existence of multiple SF instances.

Considering the requirements of bidirectional symmetry and load-balancing, it is useful to have all packets entering a sub-domain to be received by the same classifier or a coordinated cluster of classifiers. There are both stateful and stateless approaches to ensuring bidirectional symmetry.

5. Control Plane Elements

Although SFC control protocols have not yet been standardized (2016), from the point of view of hierarchical service function chaining we have these expectations:

- Each control-plane instance manages a single level of hierarchy of a single domain.
o Each control plane is agnostic about other levels of hierarchy. This aspect allows humans to reason about the system within a single domain and allows control-plane algorithms to use only domain-local inputs. Top-level control does not need visibility to sub-domain policies, nor does sub-domain control need visibility to higher-level policies. (Top-level control considers a sub-domain as though it were an SF.)

o Sub-domain control planes are agnostic about control planes of other sub-domains. This allows both humans and machines to manipulate sub-domain policy without considering policies of other domains.

Recall that the IBN acts as an SFC-aware SF in the higher-level domain (receiving SF instructions from the higher-level control plane) and as a classifier in the lower-level domain (receiving classification rules from the sub-domain control plane). In this view, it is the IBN that glues the layers together.

The above expectations are not intended to prohibit network-wide control. A control hierarchy can be envisaged to distribute information and instructions to multiple domains and sub-domains. Control hierarchy is outside the scope of this document.

6. Extension for Adapting to NSH-Unaware Service Functions

The hierarchical approach can be used for dividing networks into NSH-aware and NSH-unaware domains by converting NSH encapsulation to other forwarding techniques (e.g., 5-tuple-based routing with OpenFlow), as shown in Figure 5.
SF#1 and SF#5 are NSH-aware and SF#2, SF#3 and SF#4 are NSH-unaware. In the NSH-unaware domain, packets are conveyed in a format supported by SFs which are deployed there.

**Figure 5: Dividing NSH-aware and NSH-unaware domains**

### 6.1. Purpose

This approach is expected to facilitate service chaining in networks in which NSH-aware and NSH-unaware SFs coexist. Some examples of such situations are:

- In a period of transition from legacy SFs to NSH-aware SFs, and
- Supporting multi-tenancy.
6.2. Requirements for IBN

In this usage, an IBN classifier is required to have an NSH conversion table for applying packets to appropriate lower-level paths and returning packets to the correct higher-level paths. For example, the following methods would be used for saving/restoring upper-level path information:

- Saving SPI and SI in transport-layer flow state (refer to Section 3.1.1) and
- Using unique lower-level paths per upper-level NSH coordinates (refer to Section 3.1.3).

Especially, the use of unique paths approach would be good for translating NSH to a different forwarding technique in the lower level. A single path in the upper level may be branched to multiple paths in the lower level such that any lower-level path is only used by one upper-level path. This allows unambiguous restoration to the upper-level path.

In addition, an IBN might be required to convert metadata contained in NSH to the format appropriate to the packet in the lower-level path. For example, some legacy SFs identify subscriber based on information of network topology, such as VID, and IBN would be required to create VLAN to packets from metadata if subscriber identifier is conveyed as metadata in higher-level domains.

Other fundamental functions required as IBN (e.g., maintaining metadata of upper level or decrementing Service Index) are same as normal usage.

It is useful to permit metadata to be transferred between levels of a hierarchy. Metadata from a higher level may be useful within a sub-domain and a sub-domain may augment metadata for consumption in an upper domain. However, allowing uncontrolled metadata between domains may lead to forwarding failures.

In order to prevent SFs of low-level SFC-enabled domains from supplying (illegitimate) metadata, IBNs may be instructed to permit specific metadata types to exit the sub-domain. Such control over the metadata in the upper level is the responsibility of the upper-level control plane.

To limit unintentional metadata reaching SFs of low-level SFC-enabled sub-domains, IBNs may be instructed to permit specific metadata types into the sub-domain. Such control of metadata in
the low-level domain is the responsibility of the lower-level control plane.

7. Acknowledgements

The concept of Hierarchical Service Path Domains was introduced in [I-D.homma-sfc-forwarding-methods-analysis] as a means to improve scalability of service chaining in large networks.

The concept of nested NSH headers was introduced in [I-D.ao-sfc-for-dc-interconnect] as a means of creating hierarchical SFC in a data center.

The authors would like to thank the following individuals for providing valuable feedback:

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8. IANA Considerations

This memo includes no request to IANA.

9. Security Considerations

Hierarchical service function chaining makes use of service chaining architecture, and hence inherits the security considerations described in the architecture document [RFC7665].

Furthermore, hierarchical service function chaining inherits security considerations of the data-plane protocols (e.g., NSH) and control-plane protocols used to realize the solution.

The systems described in this document bear responsibility for forwarding Internet traffic. In some cases the systems are responsible for maintaining separation of traffic in private networks.

This document describes systems within different domains of administration that must have consistent configurations in order to properly forward traffic and to maintain private network separation. Any protocol designed to distribute the configurations must be secure from tampering.
All of the systems and protocols must be secure from modification by untrusted agents.

9.1. Control Plane

Security considerations related to the control plane are discussed in [I-D.ietf-sfc-control-plane]. These considerations apply for both high-level and low-level domains.

9.2. Infinite Forwarding Loops

Distributing policies among multiple domains may lead to forwarding loops. It is acknowledged that NSH supports the ability to detect loops (Section 3.3), but means to ensure the consistency of the policies should be enabled at all levels of a domain. Within the context of hSFC, it is the responsibility of the Control Elements at all levels to prevent such (unwanted) loops.

10. References

10.1. Normative References

[I-D.ietf-sfc-control-plane]

[I-D.ietf-sfc-nsh]


10.2. Informative References

[I-D.ao-sfc-for-dc-interconnect]
Appendix A. Examples of Hierarchical Service Function Chaining

The advantage of hierarchical service function chaining compared with normal or flat service function chaining is that it can reduce the management complexity significantly. This section discusses examples that show those advantages.

A.1. Reducing the Number of Service Function Paths

In this case, hierarchical service function chaining is used to simplify service function chaining management by reducing the number of Service Function Paths.

As shown in Figure 6, there are two domains, each with different concerns: a Security Domain that selects Service Functions based on network conditions and an Optimization Domain that selects Service Functions based on traffic protocol.

In this example there are five security functions deployed in the Security Domain. The Security Domain operator wants to enforce the five different security policies, and the Optimization Domain operator wants to apply different optimizations (either cache or video optimization) to each of these two types of traffic. If we use flat SFC (normal branching), 10 SFPs are needed in each domain. In contrast, if we use hierarchical SFC, only 5 SFPs in Security Domain and 2 SFPs in Optimization Domain will be required, as shown in Figure 7.

In the flat model, the number of SFPs is the product of the number of functions in all of the domains. In the hSFC model, the number of SFPs is the sum of the number of functions. For example, adding a "bypass" path in the Optimization Domain would cause the flat model to require 15 paths (5 more), but cause the hSFC model to require one more path in the Optimization Domain.

Figure 6: Flat SFC (normal branching)
A.2. Managing a Distributed Data-Center Network

Hierarchical service function chaining can be used to simplify inter-data-center SFC management. In the example of Figure 8, shown below, there is a central data center (Central DC) and multiple local data centers (Local DC#1, #2, #3) that are deployed in a geographically distributed manner. All of the data centers are under a single administrative domain.

The central DC may have some service functions that the local DC needs, such that the local DC needs to chain traffic via the central DC. This could be because:

- Some service functions are deployed as dedicated hardware appliances, and there is a desire to lower the cost (both CAPEX and OPEX) of deploying such service functions in all data centers.

- Some service functions are being trialed, introduced or otherwise handle a relatively small amount of traffic. It may be cheaper to manage these service functions in a single central data center and steer packets to the central data center than to manage these service functions in all data centers.
For large data center operators, one local DC may have tens of thousands of servers and hundred of thousands of virtual machines. SFC can be used to manage user traffic. For example, SFC can be used to classify user traffic based on service type, DDoS state etc.

In such large scale data center, using flat SFC is very complex, requiring a super-controller to configure all data centers. For example, any changes to Service Functions or Service Function Paths in the central DC (e.g., deploying a new SF) would require updates to all of the Service Function Paths in the local DCs accordingly. Furthermore, requirements for symmetric paths add additional complexity when flat SFC is used in this scenario.

Conversely, if using hierarchical SFC, each data center can be managed independently to significantly reduce management complexity. Service Function Paths between data centers can represent abstract notions without regard to details within data centers. Independent controllers can be used for the top level (getting packets to pass the correct data centers) and local levels (getting packets to specific SF instances).
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